

Message Text

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65-60

ORIGIN EUR-12

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APPROVED BY EUR: JLOWENSTEIN

EUR/SOV:MGARRISON

IO/UNP:JBAKER

NEA/IAI:WBSMITH

C:JKELLY

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TO USDEL SECRETARY IMMEDIATE

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AMEMBASSY TEL AVIV

USMISSION USUN NEW YORK

S E C R E T STATE 178906 TOSEC 080137

E.O. 11652:GDS

TAGS: UR, IO, IS, PFOR

SUBJECT: ISRAEL UNGA EXCLUSION POSSIBILITY:BREZHNEV BILATERAL

REF: MOSCOW 10422

FOR SONNENFELDT AND HARTMAN AND S/S

1. PLEASE SUBSTITUTE FOLLOWING TALKING POINTS AND BACKGROUND FOR BRIEFING PAPER ON ISRAELI UNGA EXCLUSION WHICH APPEARS AT TAB 1 IN BRIEFING BOOK FOR PRESIDENT'S TALK WITH BREZHNEV NEW PAPER TAKES INTO ACCOUNT JULY 25 GROMYKO/STOESSEL DISCUSSION OF THIS ISSUE (SEE REFTEL).

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2. TALKING POINTS:

-- ANY SUCCESSFUL EFFORT TO LIMIT ISRAELI PARTICIPATION IN THE UN, INCLUDING SUSPENSION FROM THE GENERAL ASSEMBLY,

WOULD HAVE THE FOLLOWING VERY HARMFUL CONSEQUENCES:

- IT WOULD WEAKEN THE CHARTER-GUARANTEED
RESPONSIBILITY OF THE SECURITY COUNCIL
FOR MAKING RECOMMENDATIONS ON EXCLUSION
FROM UN MEMBERSHIP;

- IT WOULD COMPLICATE, IF NOT TERMINATE,

PURSUIT OF MIDDLE EAST PEACE THROUGH
THE UN-INITIATED GENEVA FORUM AND UN-
SPONSORED PEACEKEEPING MECHANISMS;

- IT WOULD BE EXTREMELY DAMAGING FOR THE
UN, AND WOULD HAVE A PROFOUND EFFECT
ON MY COUNTRY'S ATTITUDE TOWARD THE
ORGANIZATION.

-- WE SHARE THE REPORTED SOVIET POSITION THAT ONLY THE
SECURITY COUNCIL CAN SUSPEND AND EXPEL MEMBERS FROM THE
UNITED NATIONS;

-- WE BELIEVE THAT THE SOVIET UNION AND THE UNITED STATES
HAVE A MUTUAL INTEREST IN AVOIDING ADVERSE DEVELOPMENTS
THAT WOULD WEAKEN THE UNITED NATIONS AND DAMAGE MIDDLE
EAST PEACE EFFORTS.

-- WE BELIEVE THAT THE USE OF THE CREDENTIALS PROCESS TO
PRODUCE A SUSPENSION OF A MEMBER FROM THE GENERAL ASSEMBLY
VIOLATES AGREED CHARTER PROCEDURES. WE URGE THAT THE
SOVIET UNION, IN THE INTERESTS OF PRESERVING THE UN ROLE
IN THE MIDDLE EAST PEACE PROCESS, JOIN THE UNITED STATES
IN DISCOURAGING GENERAL ASSEMBLY CONSIDERATION OF ISRAELI
EXCLUSION.

3. BACKGROUND:

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GROMYKO, IN A CONVERSATION WITH AMBASSADOR STOESSEL JULY
25, TOOK A FIRM LINE ON THE EXCLUSIVE RESPONSIBILITY OF
THE UN SECURITY COUNCIL UNDER THE CHARTER FOR MAKING
RECOMMENDATIONS ON THE EXPULSION OF UN MEMBERS. GROMYKO,
HOWEVER, DID NOT MAKE CLEAR THE SOVIET ATTITUDE WITH
REGARD TO SUSPENSION OF ISRAEL FROM THE UNGA ON A MANEUVER
SUCH AS A CREDENTIALS COMMITTEE FINDING. GROMYKO CLAIMED
THAT NO ONE HAD CONSULTED THE USSR ON THE ISRAEL EXPULSION
ISSUE AND THAT THE USSR HAD NOT CONSULTED ANYONE. IN
PREVIOUS CONTACTS, THE SOVIETS HAVE STATED THAT PROGRESS
TOWARD A MIDDLE EAST SETTLEMENT WOULD REMOVE THE EXPULSION
ISSUE. ONLY A MONTH AGO A SENIOR SOVIET FOREIGN MINISTRY
OFFICIAL IMPLIED TO US, HOWEVER, THAT THE SOVIETS WOULD
NOT OPPOSE AN ANTI-ISRAELI MOVE IF ADEQUATE PROGRESS

TOWARD EASING THE MIDDLE EAST CONFLICT WAS LACKING. IN
VIEW OF RESOLUTIONS ADOPTED AT THE OAU AND ISLAMIC FOREIGN
MINISTERIAL CONFERENCES CALLING FOR ISRAELI SUSPENSION
FROM UN, IT WOULD BE USEFUL TO IMPRESS UPON THE SOVIETS
THE MUTUAL INTEREST WE SHARE IN FORESTALLING ATTEMPTS TO
CURTAIL ISRAELI PARTICIPATION IN THE UN. FROM THEIR STAND-
POINT, THE ISSUE COULD EMBARRASS THEM AS IT COULD DEVELOP
THAT THE VOTES OF THE SOVIET BLOC MIGHT BE DECISIVE.

4. CLEARED: EUR/SOV (GARRISON), IO/UNP (BAKER), NEA/IAI
(SMITH), C (KELLY). INGERSOLL

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